

The Fragility of Government Funding Advantage

Clemens Lehner
Columbia

Jonathan Payne
Princeton

Jack Shurtleff
Fed Board

Bálint Szőke
Fed Board

Princeton Initiative

September 13, 2026

Disclaimer: The views expressed here are those of the authors and do not necessarily represent the views of the Federal Reserve Board or its staff.

Introduction

- The US Federal government has often enjoyed a **funding advantage**:
 - Can issue bonds at lower yield than private sector, even when bonds have same payouts:

$$\chi_t := \underbrace{i_t^p}_{\text{Yield on comparable private sector debt}} - \underbrace{i_t^b}_{\text{Yield on US public debt}} > 0$$

Introduction

- The US Federal government has often enjoyed a **funding advantage**:
 - Can issue bonds at lower yield than private sector, even when bonds have same payouts:

$$\chi_t := \frac{i_t^p}{\text{Yield on comparable private sector debt}} - \frac{i_t^b}{\text{Yield on US public debt}} > 0$$

- *Policy makers*: have historically thought of χ_t as a policy choice:
 1. Use **financial regulation** to generate χ_t (e.g. Chase, Sherman)
 2. Worried that **Treasury price instability** would lose χ_t (e.g. McAdoo, Goldenweiser, Volcker)

Introduction

- The US Federal government has often enjoyed a **funding advantage**:
 - Can issue bonds at lower yield than private sector, even when bonds have same payouts:

$$\chi_t := \underbrace{i_t^p}_{\text{Yield on comparable private sector debt}} - \underbrace{i_t^b}_{\text{Yield on US public debt}} > 0$$

Funding advantage

- *Policy makers*: have historically thought of χ_t as a policy choice:
 1. Use **financial regulation** to generate χ_t (e.g. Chase, Sherman)
 2. Worried that **Treasury price instability** would lose χ_t (e.g. McAdoo, Goldenweiser, Volcker)
- *Macro-finance*: χ_t hardwired & largely unrelated to policy. (BIU, BIA, OLG, Bewley)

Introduction

- The US Federal government has often enjoyed a **funding advantage**:
 - Can issue bonds at lower yield than private sector, even when bonds have same payouts:

$$\underset{\text{Funding advantage}}{\chi_t} := \underset{\text{Yield on comparable private sector debt}}{i_t^p} - \underset{\text{Yield on US public debt}}{i_t^b} > 0$$

- *Policy makers*: have historically thought of χ_t as a policy choice:
 1. Use **financial regulation** to generate χ_t (e.g. Chase, Sherman)
 2. Worried that **Treasury price instability** would lose χ_t (e.g. McAdoo, Goldenweiser, Volcker)
- *Macro-finance*: χ_t hardwired & largely unrelated to policy. (BIU, BIA, OLG, Bewley)
- We revisit how to model government funding advantage.

This Talk (From LPSS-26 and PS-26)

- Reconstructs the historical evidence on US funding advantage (χ_t) since 1860. Finds:
 - Macro-finance has targeted an erroneous negative relationship b/n χ_t and $q_t^b B_t$, and
 - This is support for the policy maker view that χ_t can be gained and lost.

This Talk (From LPSS-26 and PS-26)

- Reconstructs the historical evidence on US funding advantage (χ_t) since 1860. Finds:
 - Macro-finance has targeted an erroneous negative relationship b/n χ_t and $q_t^b B_t$, and
 - This is support for the policy maker view that χ_t can be gained and lost.
- Builds model that endogenizes χ_t :

$$\chi = f(\text{Debt}/\text{GDP}; \text{financial regulation, monetary-fiscal policy})$$

- Where shape of f is determined by FOCs from profit maximizing banks.
 - Explicit connection between regulation, GE dynamics, and demand system literature.
- Main result: government cannot choose all of:
 - (i) high χ , (ii) healthy financial sector, (iii) inflation risk (or other debt-devaluation).

Comments on The Literature

- Macro largely ignored financial frictions, asset pricing spreads, and balance sheets (RBC model, NK model, FTPL model, ...)

Comments on The Literature

- Macro largely ignored financial frictions, asset pricing spreads, and balance sheets (RBC model, NK model, FTPL model, ...)
- Macrofinance attempts reintroduce these features. In particular, the bond spreads:
 - Liquidity premia.
 - Term premia,
 - Funding advantage or convenience yield.

Comments on The Literature

- Macro largely ignored financial frictions, asset pricing spreads, and balance sheets (RBC model, NK model, FTPL model, ...)
- Macrofinance attempts reintroduce these features. In particular, the bond spreads:
 - Liquidity premia.
 - Term premia,
 - **Funding advantage** or convenience yield.
- Common macrofinance approach: treat spreads as environment features.
- My research: attempts to understand how governments can choose these spreads.

Comments on Doing Macrofinance Research

1. “Don’t let the data intimidate you” (paraphrasing Lucas).
 - ⇒ When data contradicts theory, it is not necessarily the theory that is wrong.
 - ⇒ Make sure your team knows your dataset better than anyone/anything else.

Comments on Doing Macrofinance Research

1. “Don’t let the data intimidate you” (paraphrasing Lucas).
 - ⇒ When data contradicts theory, it is not necessarily the theory that is wrong.
 - ⇒ Make sure your team knows your dataset better than anyone/anything else.
2. “Don’t let fancy theory intimidate you”.
 - ⇒ Focus on endogenizing the key mechanisms not on complex microfoundations.

Comments on Doing Macrofinance Research

1. “Don’t let the data intimidate you” (paraphrasing Lucas).
 - ⇒ When data contradicts theory, it is not necessarily the theory that is wrong.
 - ⇒ Make sure your team knows your dataset better than anyone/anything else.
2. “Don’t let fancy theory intimidate you”.
 - ⇒ Focus on endogenizing the key mechanisms not on complex microfoundations.
3. “Don’t build models that you believe are wrong”.
 - ⇒ Convincing others is easier if you have already convinced yourself.

Table of Contents

Revisiting The Time Series For Government Funding Advantage

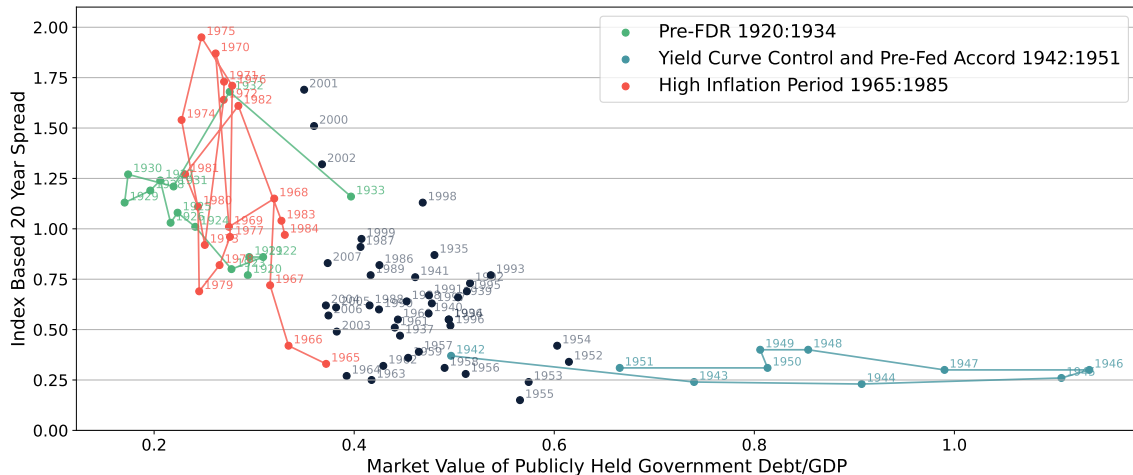
A Model of Government Funding Advantage

Environment

Treasury Demand

Equilibrium

Post WWI: Funding Advantage (20y) vs Debt/GDP: *FRED Indices*



Literature has targeted this “stable” equilibrium relationship with Bond-in-Utility
(*E.g. KVJ-12, N-16, KL-23, KL-24, CKP-24, CLP-24, CKP-24, MSS-24, JLVZ-24,25*)

“Null” Model of Government Funding Advantage in The Literature

- Macro-finance often imposes a non-pecuniary household benefit from Treasuries:

$$\mathbb{E}_0 \left[\sum_{t=0} \beta^t \left(u(c_t) + \exp(\zeta_t) \nu(q_t^b B_t, Y_t) \right) \right], \quad q_t^b B_t = \text{Market value of Treasuries}$$

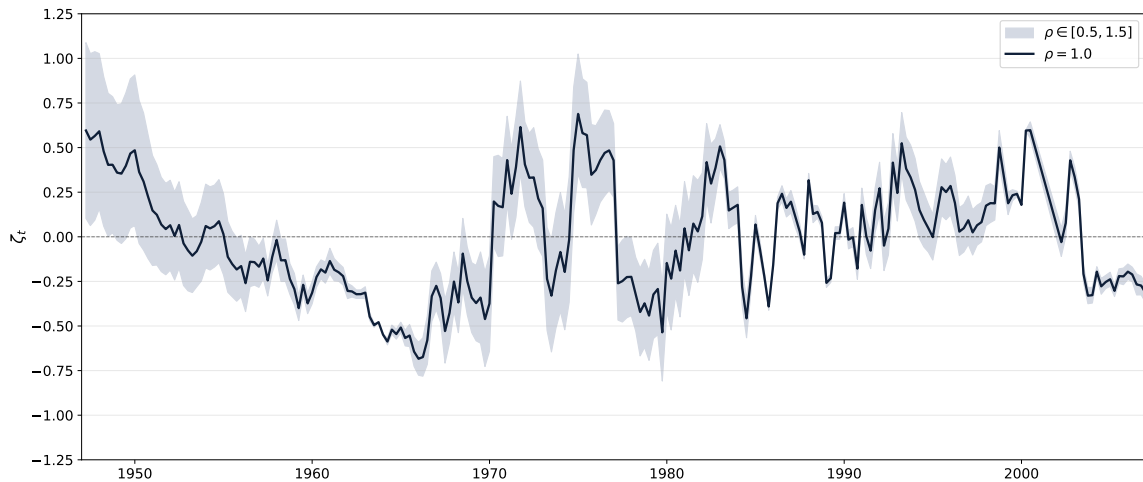
- Leads to relationship between funding advantage and quantities:

$$\chi_t \approx -\rho \log \left(q_t^b B_t / Y_t \right) + \zeta_t$$

- $\rho \in (0.5, 1.5)$ inverse “elasticity” of treasury demand from ν
(event studies, demand systems, IV)
- $\zeta_t = \text{i.i.d. shocks to relative Treasury demand (vs. corporate bonds)}$

Lit. claim: stable elasticity & ζ_t shocks fit the data well within a regulatory regime.

Fitted “Demand Shocks”: 1947-2006 *FRED Indices*

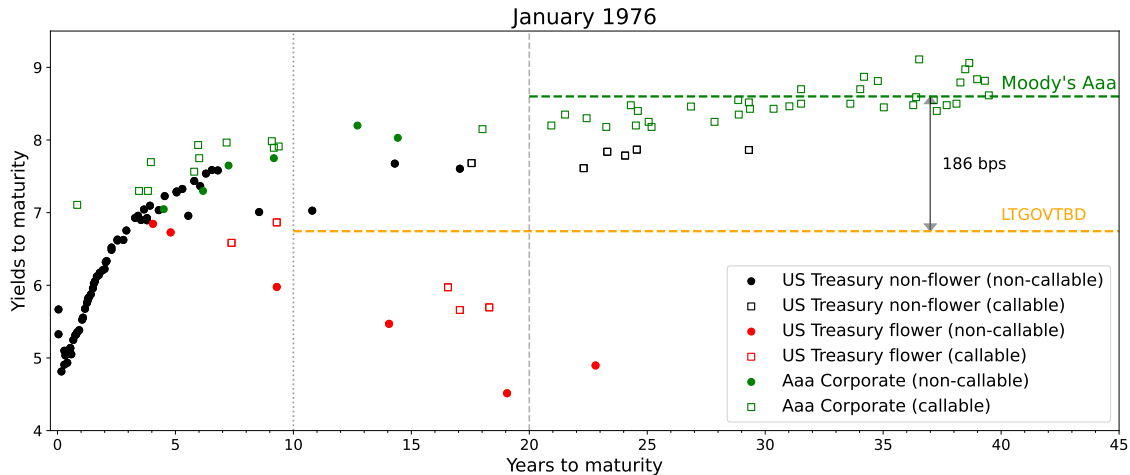


Investigating The FRED Index-Based Measure of χ_t

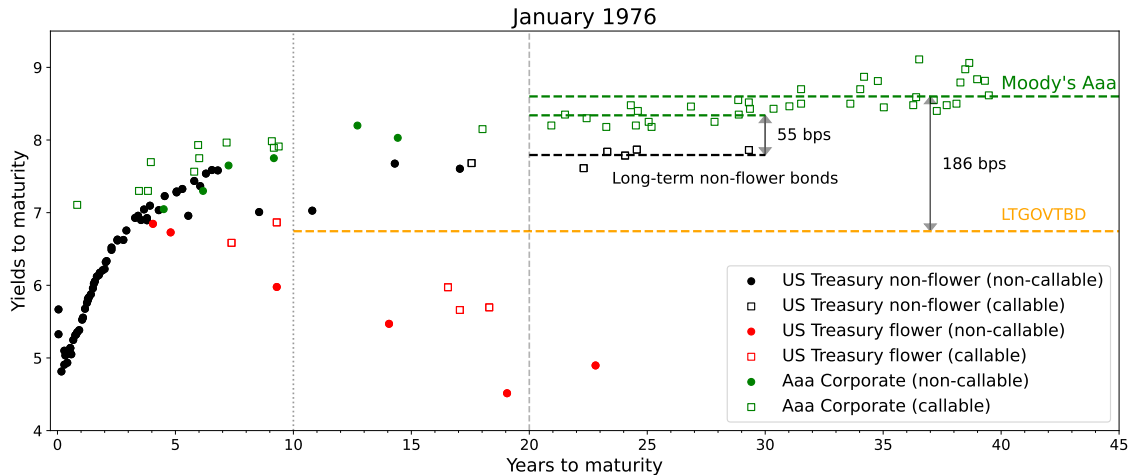
- KVJ computes χ_t as difference b/n average yield-to-maturity on two bond indices:
 - **Moody's Seasoned Aaa Corporate Bond Yield Index** (all maturities ≥ 20 years)
 - The Fed's **Long-Term US Government Bond Yield Index** (all maturities ≥ 10 years)
- But our historical bond database (LPSS-26) reveals a lot of bond heterogeneity:
 - Tax advantages for Treasurys, call options, exchange privilege (on Treasurys)
- E.g. **Treasury "Flower Bonds" (1917-71)**: Could be redeemed **at par** (rather than sold at market price) to pay bondholder's federal estate taxes upon death:
 - Tax provision is valuable when market prices are below par. So like an inflation "hedge":
$$\uparrow \text{Inflation} \Rightarrow \uparrow \text{Interest rates} \Rightarrow \downarrow (\text{Price} - \text{Par}) \Rightarrow \uparrow \text{Value of Estate Tax Discount}$$
 - During 1960-70s, at least half of 10yr+ Treasurys are flower bonds.

Did bond heterogeneity impact prices and spreads?

Commonly Used Measure of Long-Maturity Funding Advantage



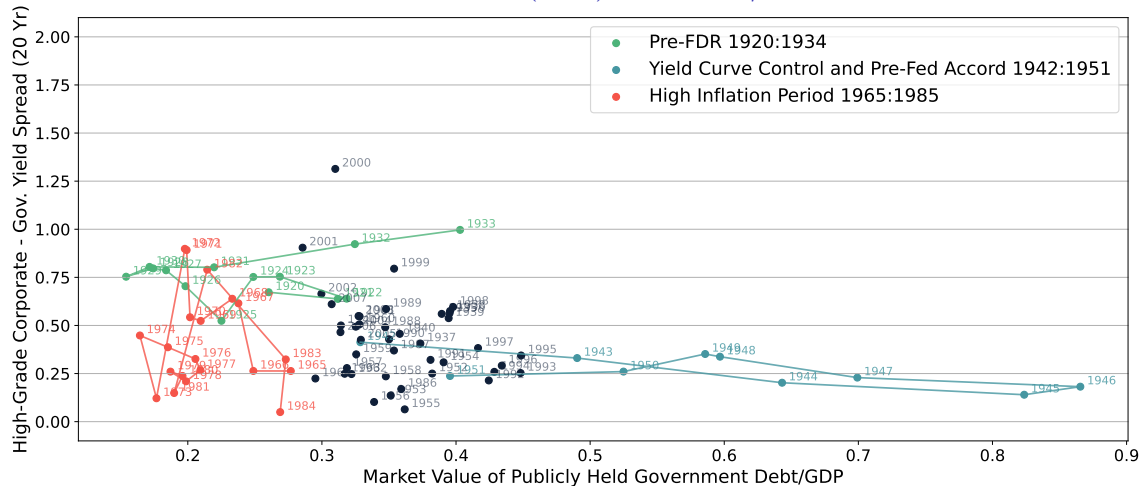
“Inflation Hedge” in Government Bonds $\Rightarrow$ Mismeasured Spread



What if we correct for tax and option heterogeneity?

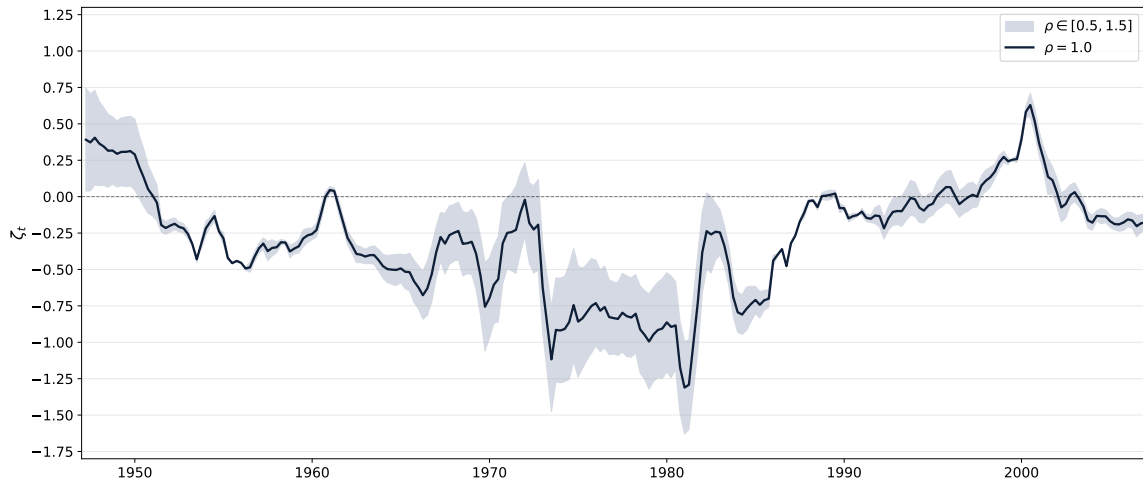
Estimation

Post WWI: Funding Advantage (20y) vs Debt/GDP: *Our-Spread*



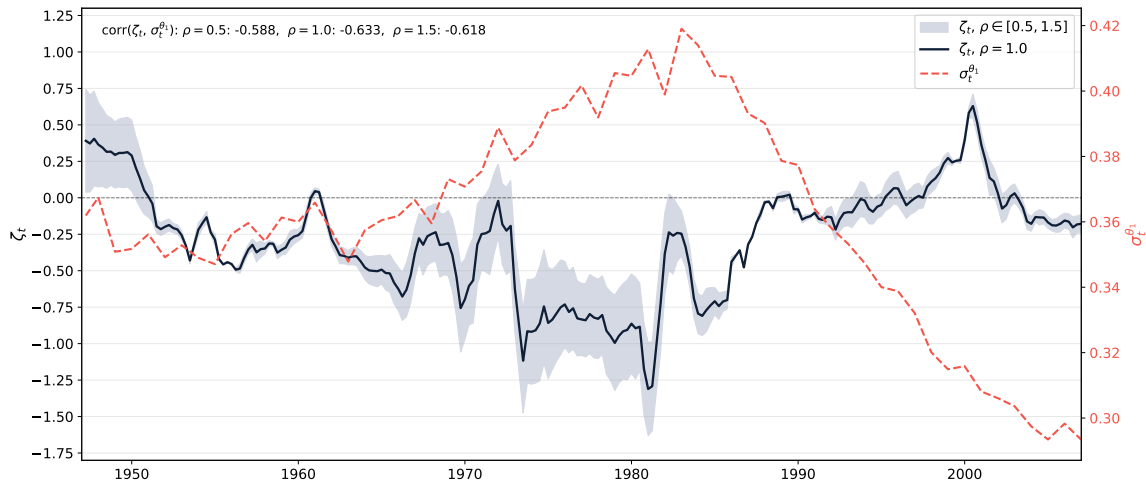
After correcting for inflation & tax protections, χ collapsed in 1965-85; Time Series LPSS
(Consistent with concerns of McAdoo, Goldenweiser, & Volcker about long-term price stability)

Fitted “Demand Shocks”: 1947-2006 *Our-Spread*



LPSS-26 tries many specifications and finds little evidence Δ quantities explains $\Delta\chi_t$.

Fitted “Demand Shocks”: 1947-2006 *Our-Spread*

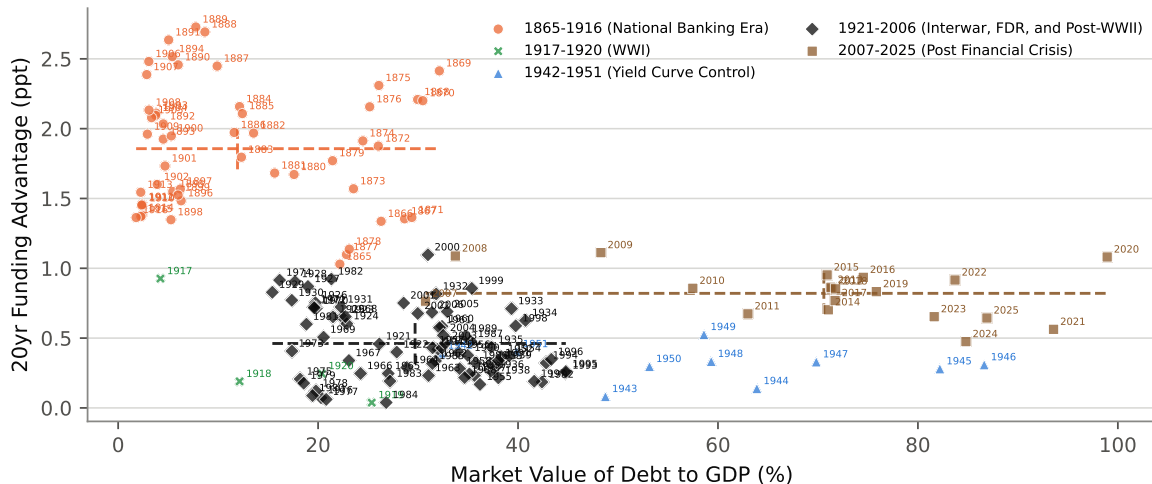


Response 1: keep $\rho > 0$ & explain large negative relative demand shocks in 1970s and/or
Response 2: abandon constant elasticity ρ and explain how ρ evolves.

What about the long sample?

Estimation

1860-2026: Funding Advantage (20y) vs Debt/GDP: *Our-Spread*



Long run differences in χ correspond to financial regimes changes Regs Time Series

(Consistent with Chase-Sherman hypothesis that financial regulation related to χ .)

Lessons And Goals For Modeling Funding Advantage χ

Fitting government funding advantage: Want to:

1. Move away from models targeting a stable eqm relationship b/n χ & Debt-to-GDP ... with a stable, policy invariant demand function.
2. Explain funding advantage in 1970s-80s during high inflation risk.
(i.e. why non-pecuniary benefit decreased during a period of pecuniary return risk)
3. Characterize how financial regulation impacts elasticities (& non-pecuniary demand).

Take seriously: view that the **government** can “manipulate” bank demand for Treasuries

Questions about funding advantage:

1. What are limits on the government’s ability to restrict financial sector and $\uparrow \chi$?
2. What are the macroeconomic costs of increasing χ ?

Table of Contents

Revisiting The Time Series For Government Funding Advantage

A Model of Government Funding Advantage

Environment

Treasury Demand

Equilibrium

Setting and Preferences

- Discrete time $t \in \{0, 1, 2, \dots\}$ RBC economy with production broken into subperiods:
 - **PM:** Final goods production; frictionless competitive markets
 - **AM:** Input goods production; incomplete markets and settlement frictions
- Populated by **households** with CRRA utility from consuming final goods.
- Also contains firms, banks, and a government,
 - ...government issues bonds and money (although we take cashless limit).
 - ...model banks in similar way to Gale-Yorulmazer (2017) & Piazzesi-Schneider (2021)

Balance Sheets

Government	
<i>A</i>	<i>L</i>
Taxes	Treasurys
	Money

Firm	
<i>A</i>	<i>L</i>
Capital	Shares
	Bonds

Bank	
<i>A</i>	<i>L</i>
Treasurys	Deposits
Bonds	Equity

Household	
<i>A</i>	<i>L</i>
Deposits	Net worth
Equity	Taxes
Shares	

Production Technologies and Deposit-in-Advance

- **PM: Final goods:** Firms have technology to produce final goods by $y_t = z_t k_{t-1}^\alpha v_t^{1-\alpha}$
 - z_t = productivity; follows exogenous AR(1) process,
 - k_t = capital; evolves by $k_t = (1 - \delta)k_{t-1} + i_t$, and
 - v_t = input goods.
- **AM: Input goods:** Households have technology to produce input goods by $v_t = \check{l}_t$
 - $\check{l}_t$ = labor; which households can supply at linear disutility.
 - Stochastic fraction λ_t need labor from other households; remaining $1 - \lambda_t$ use own labor.
 - ... where λ_t follows Markov chain.
- **Friction 1:** In AM, households can only pay for labor using bank deposits.
... So $\uparrow \lambda_t$ means an $\uparrow$ deposit withdrawals.

Financial Markets: Frictionless PM Market

- Use final goods as numeraire.
- Frictionless, competitive bonds markets:
 - **Govt.** issues **nominal bonds** (b_t), at price q_t^b that repay fraction ω of principle each PM.
 - **Firms** issue **nominal bonds** (h_t), at price q_t^h , also repay fraction ω , s.t. $q_t^h h_t \leq \theta q_t^k k_t$... and equity at price q_t^e .
- Govt.'s **funding advantage** is spread between yield on firm & govt. bonds:

$$\chi_t := (-\omega \log(q_t^h)) - (-\omega \log(q_t^b))$$

Financial Markets: Banks and AM Interbank Market

- *PM market: banks:*
 - Issue deposits d_t , at price q_t^d , that can be withdrawn in AM or PM; equity e_t at q_t^e .
 - Purchase gov or firm bonds or store output goods into asset that payoff $\phi < 1$ in AM.
- *AM Market:* Each bank has outflow of $\lambda_t d_{t-1}$ at start and inflow $\lambda_t d_{t-1}$ at end.
 - **Friction 2:** Banks cannot write uncollateralized IOUs to net settlement in AM.
 - Instead, banks manage gross outflows by:
 1. Trading govt. bonds (at price $\check{q}_{t+1}^b$) & firm bonds (at $\check{q}_{t+1}^h$) with each other,
 2. Raising equity $\check{e}_t$ from hh's with idle deposits at cost $\Psi(\check{q}_t^e \check{e}_t) = 0.5\psi(\max\{\check{q}_t^e \check{e}_t, 0\})^2$,
 3. Using the input goods generated by the storage asset

Difficulty: $1 - \lambda_t$ households have idle deposits but costly to provide them to banks.
 $\Rightarrow$ Banks value “hedging” assets that payoff when they facing equity/default costs.

Government Policy Rules

- *Government fiscal policy* (G_t, T_t, B_t, π_t) subject to budget constraint with $B_{-1} = 0$:

$$(\omega + (1 - \omega)q_t^b)B_{t-1}/(1 + \pi_t) \leq T_t - G_t + q_t^b B_t, \quad \forall t \geq 0$$

Fiscal rule: Spending G_t random; Taxes T_t follows $T_t/Y_t = \bar{\tau} + \eta \left(\frac{B_{t-1}}{(1+\pi_t)Y_t} - \bar{b} \right)$

Inflation rule: $1 + \pi_t$ is lognormal with volatility σ_π .

Government Policy Rules

- Government fiscal policy (G_t, T_t, B_t, π_t) subject to budget constraint with $B_{-1} = 0$:

$$(\omega + (1 - \omega)q_t^b)B_{t-1}/(1 + \pi_t) \leq T_t - G_t + q_t^b B_t, \quad \forall t \geq 0$$

Fiscal rule: Spending G_t random; Taxes T_t follows $T_t/Y_t = \bar{\tau} + \eta \left(\frac{B_{t-1}}{(1 + \pi_t)Y_t} - \bar{b} \right)$

Inflation rule: $1 + \pi_t$ is lognormal with volatility σ_π .

- Financial policy: Sets restrictions on AM bank portfolios: ($\check{}$ $\equiv$ collateral at Fed)

$$\underbrace{\check{q}_t^b b_{t-1} + \check{q}_t^h h_{t-1} - d_{t-1}}_{\text{equity at start of AM}} + \underbrace{(1 - \kappa^e) \check{q}_t^e \check{e}_t}_{\text{new equity in AM}} \geq \varrho \underbrace{(\kappa^b \check{q}_t^b \check{b}_t + \kappa^h \check{q}_t^h \check{h}_t)}_{\text{reg. weighted assets}}$$

Regulation: $\kappa^j \geq 0$ is penalty on $j \in \{b, h\}$; $\kappa^b < \kappa^h$ “regulatory privilege”.

Table of Contents

Revisiting The Time Series For Government Funding Advantage

A Model of Government Funding Advantage

Environment

Treasury Demand

Equilibrium

We Describe Bank Treasury Demand Gradually

1. No leverage, financial frictions or regulation
2. ... Add regulation
3. ... Add bank deposits and leverage

Bank Problem: 1. No Leverage, Frictions, or Regulation

- Given prices and household SDF, $\xi_{t,t+1}$, the bank chooses portfolio to solve:

$$\max_{(\textcolor{brown}{b}, \textcolor{red}{h}, d)_t, (\check{b}, \check{h}, \check{d}, \check{e}, x^e)_{t+1}} \left\{ \mathbb{E}_t \left[\xi_{t,t+1} x_{t+1}^e \right] - q_t^b b_t - q_t^h h_t \right\} \quad s.t.$$

$$\underbrace{x_{t+1}^e}_{\text{dividends}} \leq \sum_{j \in \{\textcolor{brown}{b}, \textcolor{red}{h}\}} \left[\frac{\omega + (1 - \omega) q_{t+1}^j}{1 + \pi_{t+1}} \right] j_{t+1}$$

... [PM]

Banks invest on behalf of households using household SDF.

Bank Problem: 1. No Frictions or Regulation

- Without frictions & regulation we get the basic RBC:

$$FOC : \quad q_t^j = \mathbb{E}_t \left[\xi_{t,t+1} x_{t+1}^j \right], \quad j \in \{b, h\}$$

- Relative demand for government bonds:

$$\log \left(\frac{q_t^b b_t}{q_t^h h_t} \right) = [0, \infty)$$

Without any frictions, perfect elasticity between Treasuries & corporate bonds.

Bank Problem: 2. ...Add Regulation (Forced Demand)

- Given prices and household SDF, $\xi_{t,t+1}$, the bank chooses portfolio to solve:

$$\begin{aligned} \max_{(b,h,d)_t, (\check{b}, \check{h}, \check{d}, \check{e}, x^e)_{t+1}} \left\{ \mathbb{E}_t \left[\xi_{t,t+1} x_{t+1}^e \right] - q_t^b b_t - q_t^h h_t \right\} \quad s.t. \\ \text{Equity}_{t+1} \geq \varrho \underbrace{\left(\kappa^b \check{q}_t^b \check{b}_{t+1} + \kappa^h \check{q}_t^h \check{h}_{t+1} \right)}_{\text{reg. weighted assets}} \quad [\text{with Lagrange mult. } \check{\nu}_t] \quad \dots [\text{RC}] \end{aligned}$$

$$\underbrace{x_{t+1}^e}_{\text{dividends}} \leq \sum_{j \in \{\check{b}, \check{h}\}} \left[\frac{\omega + (1 - \omega) q_{t+1}^j}{1 + \pi_{t+1}} \right] j_{t+1} \quad \dots [\text{PM}]$$

$\kappa^b < \kappa^h$ forces banks to hold more Gov. bonds (like household BIA or collateral).

Bank Problem: 3. ...Add Bank Leverage And Deposits

- Given prices and household SDF, $\xi_{t,t+1}$, the bank chooses portfolio to solve:

$$\max_{(b,h,d)_t, (\check{b}, \check{h}, \check{d}, \check{e}, x^e)_{t+1}} \left\{ \mathbb{E}_t \left[\xi_{t,t+1} x_{t+1}^e \right] + \textcolor{blue}{q_t^d d_t} - q_t^b b_t - q_t^h h_t \right\} \quad s.t.$$

$$\check{q}_t^b b_t + \check{q}_t^h h_t - d_t + \underbrace{(1 - \kappa^e) \check{q}_t^e \check{e}_t}_{\text{new equity in AM}} \geq \varrho (\kappa^b \check{q}_t^b \check{b}_{t+1} + \kappa^h \check{q}_t^h \check{h}_{t+1}) \quad [LM \check{\nu}_t] \quad \dots [RC]$$

$$\underbrace{\frac{\lambda_{t+1} d_t}{1 + \pi_{t+1}}}_{\text{withdrawals}} \leq \underbrace{\check{q}_{t+1}^b (b_t - \check{b}_{t+1}) + \check{q}_{t+1}^h (h_t - \check{h}_{t+1})}_{\text{proceeds from asset sales}} + \underbrace{\check{q}_{t+1}^e \check{e}_{t+1}}_{\text{new equity}} \quad \dots [AM]$$

$$\underbrace{x_{t+1}^e}_{\text{dividends}} \leq \sum_{j \in \{\check{b}, \check{h}\}} \left[\frac{\omega + (1 - \omega) q_{t+1}^j}{1 + \pi_{t+1}} \right] \check{j}_{t+1} - \underbrace{\frac{\check{d}_{t+1}}{1 + \pi_{t+1}}}_{\text{deposits left}} - \check{e}_{t+1} - \Psi(\check{q}_{t+1}^e \check{e}_{t+1}) \quad \dots [PM]$$

Banks **raise equity** in AM to cover excess **withdrawals** (and relax regulation).

Bank Problem: 3. ...Add Bank Leverage And Deposits

- Given prices and household SDF, $\xi_{t,t+1}$, the bank chooses portfolio to solve:

$$\max_{(b,h,d)_t, (\check{b}, \check{h}, \check{d}, \check{e}, x^e)_{t+1}} \left\{ \mathbb{E}_t \left[\xi_{t,t+1} x_{t+1}^e \right] + \textcolor{blue}{q_t^d d_t} - q_t^b b_t - q_t^h h_t \right\} \quad s.t.$$

$$\check{q}_t^b b_t + \check{q}_t^h h_t - d_t + \underbrace{(1 - \kappa^e) \check{q}_t^e \check{e}_t}_{\text{new equity in AM}} \geq \varrho (\kappa^b \check{q}_t^b \check{b}_{t+1} + \kappa^h \check{q}_t^h \check{h}_{t+1}) \quad [LM \check{\nu}_t] \quad \dots [RC]$$

$$\underbrace{\frac{\lambda_{t+1} d_t}{1 + \pi_{t+1}}}_{\text{withdrawals}} \leq \underbrace{\check{q}_{t+1}^b (b_t - \check{b}_{t+1}) + \check{q}_{t+1}^h (h_t - \check{h}_{t+1})}_{\text{proceeds from asset sales}} + \underbrace{\check{q}_{t+1}^e \check{e}_{t+1}}_{\text{new equity}} \quad \dots [AM]$$

$$\underbrace{x_{t+1}^e}_{\text{dividends}} \leq \sum_{j \in \{\check{b}, \check{h}\}} \left[\frac{\omega + (1 - \omega) q_{t+1}^j}{1 + \pi_{t+1}} \right] \check{j}_{t+1} - \underbrace{\frac{\check{d}_{t+1}}{1 + \pi_{t+1}}}_{\text{deposits blue}} - \check{e}_{t+1} - \Psi(\check{q}_{t+1}^e \check{e}_{t+1}) \quad \dots [PM]$$

But AM equity cost $\Psi(\check{q}_{t+1}^e \check{e}_{t+1}) \Rightarrow$ banks value asset that payoff when $\check{e}_{t+1}$ large

Full Bank Problem: Euler Equations

- In the PM, banks relative asset demand is characterized by

$$q_t^j = \mathbb{E}_t \left[\underbrace{\underbrace{\xi_{t,t+1}}_{\text{HH SDF}} \frac{1}{(1 + \psi \check{e}_{t+1})(1 - (1 - \kappa^e - \varrho \kappa^j) \check{\nu}_{t+1})}}_{\text{Non-pecuniary benefit}} \underbrace{\left(\frac{\omega + (1 - \omega) q_{t+1}^j}{1 + \pi_{t+1}} \right)}_{\text{Pecuniary payoff} =: x_{t+1}^j} \right] \quad j \in \{b, h\}$$

- π_{t+1} inflation reduces pecuniary payoff x_{t+1}^j
- $\psi \check{e}_{t+1}$ is the marginal cost of raising equity.
- $\check{\nu}_{t+1} = \nu(\check{e}_{t+1}, x_{t+1}^b, x_{t+1}^h, \dots)$ is Lagrange multiplier on regulatory constraint
- $\kappa^b < \kappa^h$ regulatory privilege gives rise to asset-specific non-pecuniary benefit

Full Bank Problem: Treasury Demand Function

- Relative demand for government bonds satisfies:

$$\log \left(\frac{q_t^b b_t}{q_t^h h_t} \right) = \sigma_t \chi_t + \zeta_t$$

- Where:

$$\sigma_t = \mathbb{E}_t \left[\xi_{t,t+1} \Omega(\check{\nu}_{t+1}, \check{e}_{t+1}, \Gamma_{t+1}^b, \Gamma_{t+1}^h) \times \left(\frac{(1 - \kappa^b \varrho)}{(1 + \varrho \kappa^b \check{\nu}_{t+1})^2} \frac{x_{t+1}^b}{q_t^b} - \frac{(1 - \kappa^h \varrho)}{(1 + \varrho \kappa^h \check{\nu}_{t+1})^2} \frac{x_{t+1}^h}{q_t^h} \right) \right]$$

$$\Gamma_t^b := \frac{(1 - \varrho \kappa^b) x_t^b b_{t-1}}{(1 + \psi \check{e}_t)(\check{d}_{t-1} + \kappa^e \check{e}_t)}, \quad \Gamma_t^h := \frac{(1 - \varrho \kappa^h) x_t^h h_{t-1}}{(1 + \psi \check{e}_t)(\check{d}_{t-1} + \kappa^e \check{e}_t)}$$

- Aside: we also can derive a closed form expression for the entire demand system.

Our Model: σ_t and ζ_t are state and policy dependent; $\uparrow (\kappa^h - \kappa^b) \Rightarrow \downarrow \sigma_t$ & $\uparrow \zeta_t$

Recall that in the BIU model, $\sigma_t = \sigma = 1/\rho$ is constant and ζ_t is i.i.d.

Recap: Bank Problem Ingredients

- Regulatory privilege ($\kappa^b < \kappa^h$) restricts bank's from substituting away from Treasuries
(Generates non-pecuniary benefit like in a BIU or BIA model)
- Banks have costly options to decrease regulatory constraints:
 - Decrease leverage
 - Raise equity in the morning
 - Increase storage (in extension with outside assets like gold)
- Banks want to hedge equity raising risk
(Links pecuniary returns to non-pecuniary benefit)

Interaction between incentives to escape constraints and hedge equity raising risk.

Table of Contents

Revisiting The Time Series For Government Funding Advantage

A Model of Government Funding Advantage

Environment

Treasury Demand

Equilibrium

Rational Expectations General Equilibrium

- **AM Equilibrium:** is a collection of morning prices $(\check{q}_{t+1}^b, \check{q}_{t+1}^h, \dots)$ such that, given PM prices, banks optimize and morning markets clear:

$$\check{b}_{t+1} = b_t, \quad \check{h}_{t+1} = h_t, \quad \check{d}_{t+1} = d - \check{e}_{t+1}.$$

- **PM Equilibrium:** is collection of prices $(q_t^b, q_t^h, \dots)$ and bank, firm, and household decisions such that, given AM prices, agent optimize and PM markets clear.

Full Definition

High Level Story: Regulatory Privilege Creates a Funding Advantage

- Assume no inflation risk $\sigma_\pi = 0$.
- AM: Regulatory privilege on govt. bonds ($\kappa^b < \kappa^h$):
 - Incentivizes banks to hold govt. bonds in AM to satisfy regulation (*“forced demand”*).
 - Incentive is stronger in bad states because regulatory constraint binds more tightly.
 - $\Rightarrow$ AM govt. bond prices high in bad state $\check{q}_{t+1}^b(\lambda_H) > \check{q}_{t+1}^h(\lambda_H)$ (*“hedging demand”*).
- PM: Forced & hedging bank demand
 - Make govt. bond demand inelastic relative to corporate bond demand.
 - $\Rightarrow$ PM govt. bond prices relative high $q_t^b > q_t^h$
(So yield on govt. debt is relatively low $\chi_t = (-\omega \log(q_t^h)) - (-\omega \log(q_t^b)) > 0$)

High Level Story: Inflation Activates Substitution Margins

- Now suppose $\sigma_\pi > 0$, $\text{Cov}(\pi, \text{output}) < 0$, $\mathbb{E}[\pi] > 0$.
- AM: Regulatory privilege on govt. bonds ($\kappa^b < \kappa^h$):
 - Incentivizes banks to hold govt. bonds in AM to satisfy regulation (*“forced demand”*).
 - But inflation means that holding Treasuries to satisfy regulation leads to losses.
 - $\Rightarrow$ Banks raise equity/exit the deposit market.
 - $\Rightarrow$ AM govt. bond prices no longer high in bad state (~~*“hedging demand”*~~).
- PM: Banks hedge withdrawal and inflation risk:
 - Banks $\downarrow$ bonds, $\downarrow$ deposits, & $\uparrow$ storage asset (*“captive market size decreases”*)
 - Govt. bond demand elasticity (relative to corporate bond elasticity) increases.
 - $\Rightarrow \downarrow \chi_t$

Aside: Exponential Affine Approximation

- For welfare: global collocation approach
- For semi-analytic exposition: exponential affine projection to approx. eqm conditions:

$$\log q_t^j \approx \log \mathbb{E}_t \left[\exp \left(\log \xi_{t,t+1} + (1 - \varrho \kappa^j) \check{\nu}(x_{t+1}^b, x_{t+1}^h; b_t, h_t, d_t, m_t) + \log x_{t+1}^j \right) \right]$$

with the three terms being affine functions of state vector s_t with

$$\frac{\partial \check{\nu}}{\partial b} < 0 \qquad \frac{\partial \check{\nu}}{\partial h} < 0 \qquad \frac{\partial \check{\nu}}{\partial d} > 0 \qquad \frac{\partial \check{\nu}}{\partial m} < 0$$

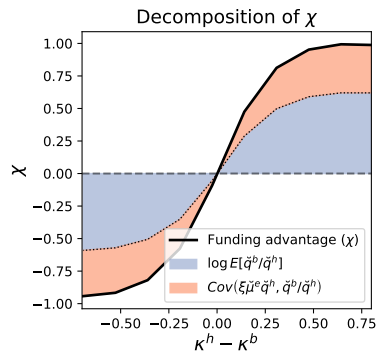
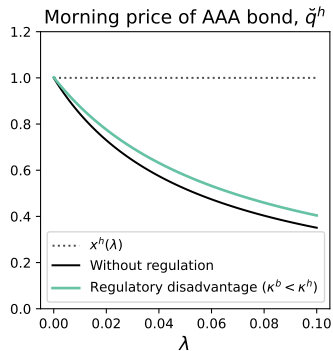
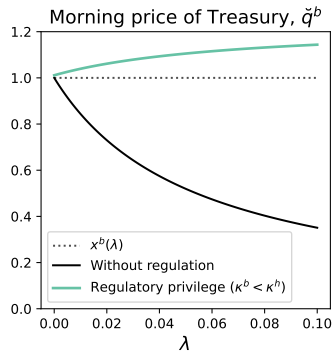
- Funding Advantage

$$\begin{aligned} \chi_t \approx & \varrho(\kappa^h - \kappa^b) \underbrace{\mathbb{E}_t^{\mathbb{Q}}[\check{\nu}(b, h, d, m)]}_{\text{forced holding}} + \varrho(\kappa^h - \kappa^b) \underbrace{\mathbb{Cov}_t(\log \xi_{t,t+1}, \log \check{\nu}_{t+1}(b, h, d, m))}_{\text{non-pecuniary hedging}} + \\ & + \underbrace{\mathbb{E}_t^{\mathbb{Q}}[\log(x_{t+1}^b/x_{t+1}^h)]}_{\text{relative exp pecuniary payoffs}} + \underbrace{\mathbb{Cov}_t(\log \xi_{t,t+1}, \log x_{t+1}^b - \log x_{t+1}^h)}_{\text{relative risk premia}} + \dots \end{aligned}$$

Aside: Computation For Macro Finance

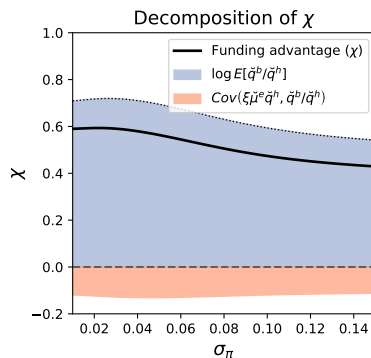
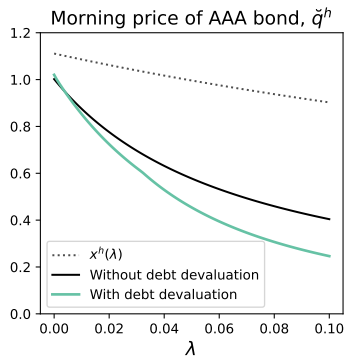
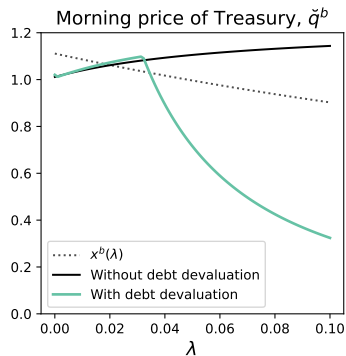
- Last year, I presented a paper on solving macro-finance models with deep learning
 - ... Argued we should choose a NN approximation to the equilibrium pricing kernel so market clearing can be exactly imposed.
- This year, we take an exponential affine approximation
 - ... But the spirit is also to choose a projection so LT bond market clearing is exact,
 - ... Means we get a collection of Ricatti equations for the term structure augmented with structural wedges.

General Equilibrium, Regulatory Privilege (High ψ ; $\sigma_\pi = 0$)



Regulatory privilege opens up a funding advantage (*the Chase-Sherman view*).
 $\Rightarrow$ Risk weights are a self-fulfilling prophecy

Inflation Risk Erodes Funding Advantage ($\sigma_\pi > 0$, $\text{Cov}(\pi, \text{output}) < 0$)



- Pecuniary treasury return risk $\Rightarrow$ bank losses for holding Treasuries
 $\Rightarrow$ collapses non-pecuniary demand (*The McAdoo-Goldenweiser fear*)
- Comparison: $\uparrow \sigma^\pi \Rightarrow \uparrow \chi_t$ in BIU, BIA, Bewley

Other Models

Bringing this together, what are the government's tradeoffs?

Ultimately, the government cannot choose all three of:

1. High funding advantage,
2. Well-functioning financial sector (profitable and stable), and
3. Monetary-fiscal policy that does not stabilize long-run bond prices (e.g. inflation risk, haircuts, issuance in “bad times”).

Ultimately, the government cannot choose all three of:

1. High funding advantage,
2. Well-functioning financial sector (profitable and/or stable), and
3. ~~Monetary-fiscal policy that does not stabilize long-run bond prices
e.g. inflation risk, issuance in “bad times”, haircuts).~~

We interpret this combination as a type of **financial dominance**:

- If the government wants to lower financing costs,
- Then monetary-fiscal policy must ensure banks stay profitable & active buyers.
- Similar to 1865-1913 (NBE with high $\kappa^h - \kappa^b$, low σ_π)
...and possibly 2010-2019 (tight financial regulation and stable bond prices)

Ultimately, the government cannot choose all three of:

1. ~~High funding advantage~~,
2. Well-functioning financial sector (profitable and/or stable), and
3. Monetary-fiscal policy that does not stabilize long-run bond prices (e.g. inflation risk, haircuts, issuance in “bad times”).

1970s-80s: Debt devaluation and stable financial sector but no funding advantage.

Conclusion

- Instead of modeling US funding advantage as permanent and policy invariant
... we should think about it as part of the government choice set.
- This gives the govt. flexibility to $\downarrow$ borrowing costs by $\uparrow$ Treasury demand.
... But also requires monetary-fiscal policies that supports long-term debt prices,
... And protect the financial sector's balance sheet.
- So there is no free lunch!

Thank You!